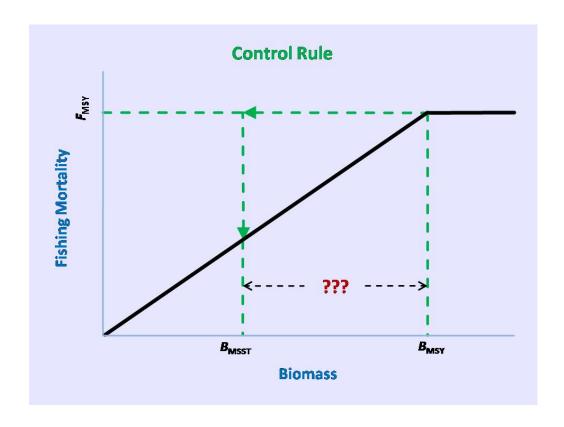


April 2008

Rationalizing the Formula for Minimum Stock Size Threshold (B_{MSST}) in Management Control Rules



Pierre Kleiber

About this document

The mission of the National Oceanic and Atmospheric Administration (NOAA) is to understand and predict changes in the Earth's environment and to conserve and manage coastal and oceanic marine resources and habitats to help meet our Nation=s economic, social, and environmental needs. As a branch of NOAA, the National Marine Fisheries Service (NMFS) conducts or sponsors research and monitoring programs to improve the scientific basis for conservation and management decisions. NMFS strives to make information about the purpose, methods, and results of its scientific studies widely available.

NMFS 'Pacific Islands Fisheries Science Center (PIFSC) uses the **NOAA Technical Memorandum NMFS** series to achieve timely dissemination of scientific and technical information that is of high quality but inappropriate for publication in the formal peer-reviewed literature. The contents are of broad scope, including technical workshop proceedings, large data compilations, status reports and reviews, lengthy scientific or statistical monographs, and more. NOAA Technical Memoranda published by the PIFSC, although informal, are subjected to extensive review and editing and reflect sound professional work. Accordingly, they may be referenced in the formal scientific and technical literature.

A **NOAA Technical Memorandum NMFS** issued by the PIFSC may be cited using the following format:

Author. Date. Title. U.S. Dep. Commer., NOAA Tech. Memo., NOAA-TM-NMFS-PIFSC-*XX*, *xx* p.

For further information direct inquiries to

Chief, Scientific Information Services
Pacific Islands Fisheries Science Center
National Marine Fisheries Service
National Oceanic and Atmospheric Administration
U.S. Department of Commerce
2570 Dole Street
Honolulu, Hawaii 96822-2396

Phone: 808-983-5386 Fax: 808-983-2902



Pacific Islands Fisheries Science Center

National Marine Fisheries Service National Oceanic and Atmospheric Administration U.S. Department of Commerce

Rationalizing the Formula for Minimum Stock Size Threshold (B_{MSST}) in Management Control Rules

Pierre Kleiber

Fishery Biology and Stock Assessment Division Pacific Islands Fisheries Science Center National Marine Fisheries Service 2570 Dole Street Honolulu, Hawaii 96822-2396

NOAA Technical Memorandum NMFS-PIFSC-15

INTRODUCTION

United States fisheries are managed under National Standard Guidelines (NSGs) that implement National Standard 1 of the Magnuson-Stevens Fishery Conservation and Management Act (MSA). Restrepo et al. (1998) give technical guidelines for constructing fishery management plans (FMPs) that conform to the 1996 MSA NSGs. Much of the advice concerns definition of "control rules" which stipulate which management actions to take depending on whether overfishing is occurring and whether the population is overfished. Under the MSA, a fishery is typically managed with the objective of harvesting, on average, the maximum sustainable yield (MSY). In a fishery achieving this goal, the stock biomass will fluctuate around an average biomass level defined as $B_{\rm MSY}$. The stock is said to be overfished when the stock biomass falls below a critical level, or reference point, called the "minimum stock size threshold" ($B_{\rm MSST}$), where $B_{\rm MSST} < B_{\rm MSY}$. Even in a well managed fishery, the stock biomass will undergo natural fluctuations above and below the management target. Therefore, it would seem reasonable to allow abundance to decline temporarily below $B_{\rm MSY}$ without launching regulatory actions as long as it doesn't fall below the $B_{\rm MSST}$ threshold.

Following guidance on the default definition of B_{MSST} (Restrepo *et al.* 1998), many control rules define B_{MSST} as a proportion (1 - M) of B_{MSY} as follows

$$B_{\text{MSST}} = (1 - M)B_{\text{MSY}} \tag{1}$$

where M, the natural mortality, is a measure of population turnover. In theory, populations with fast turnover rates are expected to fluctuate more than those with slow turnover rates, and to have the potential for faster recovery from a depleted state. Thus it is appropriate to allow larger excursions below $B_{\rm MSY}$ for populations with higher values of M as is done by Equation (1).

That formula is problematic in several ways. A proportion should be a unitless figure, but M is measured in units of inverse time. Though the units are usually unstated, they are most often presumed to be yr^{-1} . But the units are in fact an arbitrary choice unrelated to the biology of the animal in question or to the characteristics of the fishery, and that choice affects the value assigned to B_{MSST} . Also, because the value "1" in the expression is unitless, the expression makes the mathematical mistake of mixing different units across an arithmetic (addition or subtraction) operator. Finally, a proportion should be a value between 0 and 1, but given that M can be greater than 1, B_{MSST} could be negative, which is nonsense. To overcome that, most control rules arbitrarily stipulate that B_{MSST} can be no lower than $0.5B_{MSY}$.

A review of a sample of U.S. FMPs (HMSMD 1999, PFMC 2003, WPRFMC 2002) showed that the default formula in Equation (1) is used to define $B_{\rm MSST}$ for almost all species in the sampled FMPs. Also, the control rules often define another reference point $B_{\rm FLG}$ in the same way. This warning point is defined as the proportion (1-M) of the biomass at optimum yield $(B_{\rm OPT})$. Given its wide use, it is appropriate for us to seek an alternative expression for the proportion in Equation (1) that avoids the above problems, but has the desired behavior with respect to population turnover. In addition the expression should be based on quantitative reasoning rather than just the intuitive notions above. For that purpose we will suppose that when abundance drops below a level, $B_{\rm MSST} < B_{\rm MSY}$, we would restrict fishing in some way, and we want $B_{\rm MSST}$ defined such that under the restricted fishing regime the population could be expected to recover from $B_{\rm MSST}$ to $B_{\rm MSY}$ within a set recovery time Δt . We will concentrate on formulae for $B_{\rm MSST}$. Similar results for $B_{\rm FLG}$ in relation to $B_{\rm OPT}$ can be obtained in the same way.

CASE WITH NO FISHING DURING RECOVERY

The FMPs contain a variety of rules for setting fishing mortality during recovery. For simplicity we will first assume a severe restriction of zero fishing effort until the population recovers to $B_{\rm MSY}$. Assume logistic population dynamics so that the rate of change of biomass is given by

$$\frac{\partial B}{\partial t} = r \left(1 - \frac{B}{K} \right) B \tag{2}$$

where B is the biomass abundance, r is maximum production rate, K is the "carrying capacity" or equilibrium abundance with no fishing. B_{MSY} for logistic population dynamics is half the carrying capacity. Integrating Equation (2) with $2B_{MSY}$ substituted for K gives

$$B(t) = \frac{2B_{\text{MSY}}}{1 + e^{r(t_0 - t)}} \; ; \quad B(t_0) = B_{\text{MSY}}$$
 (3)

Equation (3) can describe a population that is depressed to a point $B_{MSST} < B_{MSY}$ at a time t prior to time t_0 . So from Equation (3) we have for $\Delta t = t_0 - t$

$$B(t) = \frac{2}{1 + e^{r\Delta t}} B_{\text{MSY}} \tag{4}$$

Thus the expression for proportion of B_{MSY} in Equation (1) is replaced by a more complex expression, in this case involving r as a measure of population turnover rather than M and explicitly containing the recovery time to B_{MSY} . To examine how Equation (4) relates to Equation (1), we substitute M as an approximation to r^1 in Equation (4) and take the first two terms of its Taylor expansion giving

$$B_{\text{MSST}} \cong \left(1 - \frac{M\Delta t}{2}\right) B_{\text{MSY}}$$
 (5)

From that we can see that if we were to choose a recovery period, Δt , of 2 years and measure M in inverse years, then the above approximation would be identical with the default formula (1). A plot of $B_{\rm MSST}$ according to formula (4) with $\Delta t = 2$ compares well with the default formula (Fig. 1) up to the break in the default formula at M = 0.5. So the default formula seems to carry an implicit recovery period of approximately 2 years for a rule with no fishing during recovery.

CASE WITH FIXED F_{recovery}

Of course many control rules do not stipulate a complete cessation of fishing once $B_{\rm MSST}$ is reached, but allow some level of fishing mortality during the recovery period. In this case the recovery period would be longer than for recovery without fishing. If that level of fishing mortality, $F_{\rm recovery}$, were to be held constant, the differential Equation (2) would be modified to

$$\frac{\partial B}{\partial t} = r \left(1 - \frac{B}{K} \right) B - F_{\text{recovery}} B \tag{6}$$

¹ Though r focuses on increases to the population and M on decreases, they are both measures of population turnover, and are therefore expected to be approximately equivalent.

which is the familiar Schaefer production model. Implicit in this model is the fact that F_{recovery} must be set to a level less than F_{MSY} , otherwise the biomass can never recover to B_{MSY} . If we assume that F_{recovery} is set to a fraction γ of F_{MSY} and note that for the Schaefer model F_{MSY} is equal to r/2 and K equal to $2B_{\text{MSY}}$, then Equation (6) can be written

$$\frac{\partial B}{\partial t} = r \left(1 - \frac{B}{K} \right) B - \frac{\gamma r}{2} B \; ; \quad \gamma < 1 \tag{7}$$

which integrates to

$$B(t) = \frac{(2 - \gamma)B_{\text{MSY}}}{1 + (1 - \gamma)e^{(1 - \gamma/2)r(t_0 - t)}} \quad ; \quad B(t_0) = B_{\text{MSY}}$$
 (8)

The result corresponding to Equation (4) for a given recovery time Δt is

$$B(t) = \frac{(2 - \gamma)}{1 + (1 - \gamma)e^{(1 - \gamma/2)r\Delta t}} B_{MSY}$$
(9)

Note that Equation (9) reverts to Equation (4) for $\gamma = 0$, i.e. zero fishing effort in the recovery period. Approximating Equation (9) with a Taylor expansion, and again substituting M for r, in this case gives

$$B_{\text{MSST}} \cong \left(1 - \frac{(1 - \gamma)M\Delta t}{2}\right) B_{\text{MSY}} \tag{10}$$

which reverts to Equation (5) for $\gamma = 0$. If γ is set to 0.75 as is the case in some control rules, then $\Delta t = 8$ would reduce this approximation to Equation (1). However, the default formula is a closer match to the exact formulation (9) with $\Delta t = 6$ (Fig. 2). So if B_{MSST} is set according to the existing default (1), there is an implicit recovery time of approximately 6 years for γ set at 0.75.

CASE WITH F_{recovery} VARYING IN RELATION TO THE RATIO B/B_{MSY}

Some control rules institute recovery regimes whereby fishing effort is reduced by an amount that varies in time depending on abundance. One such scheme is to set F to some fraction α of $F_{\rm MSY}$ multiplied by the ratio of current abundance to some reference abundance, say $B_{\rm MSY}$. Thus $F_{\rm recovery}$ would vary with abundance as follows

$$F_{\text{recovery}} = \alpha F_{\text{MSY}} B / B_{\text{MSY}} \tag{11}$$

Again noting that F_{MSY} is r/2 and B_{MSY} is K/2, the dynamics during the recovery period would be given by

$$\frac{\partial B}{\partial t} = r \left(1 - \frac{B}{2B_{\text{MSY}}} \right) B - \frac{\alpha r}{2B_{\text{MSY}}} B^2 \tag{12}$$

with integral equation

$$B(t) = \frac{2B_{\text{MSY}}}{(1+\alpha) + (1-\alpha)e^{r(t_0-t)}}$$
; $B(t_0) = B_{\text{MSY}}$

which leads to B_{MSST} defined by

$$B_{\text{MSST}} = \frac{2}{(1+\alpha) + (1-\alpha)e^{r\Delta t}} B_{\text{MSY}}$$
(13)

As in the case with a fixed F_{recovery} Equation (13) reverts to (4) for $\alpha = 0$. Comparison with the default formula with $\alpha = 0.75$ (Fig. 3) shows a good approximation of the default formula with $\Delta t = 5$. Thus the default B_{MSST} with this control rule and α set to 0.75 would have an implicit 5-year recovery time.

CONCLUSION

Various formulae could be chosen for calculating $B_{\rm MSST}$ in place of the existing default formula given in Equation (1) above. The choice of formula would depend on the regime chosen for managing fishing mortality during recovery and the time interval chosen as acceptable for recovery. The alternatives examined above (Equations (4), (9), and (13)) do not represent all possibilities. Others could be derived based on other details of how to manage recovery.

The formulae derived here behave as desired in allowing greater excursion of stock biomass below $B_{\rm MSY}$ for populations with higher turnover (high r). $B_{\rm MSST}$ will not be less than zero even for large values of r, and for very low values of r it will approach $B_{\rm MSY}$, giving little leeway for biomass excursions below $B_{\rm MSY}$ for populations with slow turnover. Furthermore, none of these formulae contain the mathematical *faux pas* of mixing units in an arithmetic expression. Also, the time units can be anything (years, months, minutes), and the formula will give the same result as long as r and Δt are on the same time scale. Finally, the formulae have the appeal of being based on population dynamic theory, thus allowing managers an explicit choice of desired recovery period.

The population dynamic theory used is the relatively simple Schaefer production model. More complex and sophisticated models could be used instead, and probably should be if warrented by the information available for a particular species, in which case a formula for $B_{\rm MSST}$ could be derived based on that information instead of choosing a catch-all default. But recall that these proposed formulae, and the currently used formula, are designed to apply to a default situation where detailed knowledge is lacking. Thus the simpler Schaefer model is appropriate.

In examining the relationship between the existing default formula and the alternatives derived here, we see that the current default formula implies different recovery periods depending on the choice of recovery regime. It would seem preferable to make that tradeoff explicit by use of a formula that does not hide it.

REFERENCES

HMSMD.

1999. Rebuilding and Maintaining HMS Fisheries. Chapter 3. Final Fishery Management Plan For Atlantic Tuna, Swordfish, and Sharks. Highly Migratory Species Management Division, National Marine Fisheries Service Silver Spring, Maryland.

PFMC.

- 2003. Fishery Management Plan and Environmental Impact Statement for U.S. West Coast Fisheries for Highly Migratory Species. Pacific Fishery Management Council.
- Restrepo, V.R., G.G. Thompson, P.M. Mace, W.L. Gabriel, L.L. Low, A.D. MacCall, R.D. Methot, J.E. Powers, B.L. Taylor, P.R. Wade, and J.F. Witzig.
 - 1998. Technical guidance on the use of precautionary approaches to implementing National Standard 1 of the Magnuson-Stevens Fishery Conservation and Management Act. NOAA Tech. Memo. NMFS-F/SPO, 54 pp.

WPRFMC.

2002. Magnuson-Stevens Act Definitions And Required Provisions -- Overfishing Provisions -- Amendment 6 (Supplement) to the Fishery Management Plan for the Bottomfish and Seamount Groundfish Fisheries of the Western Pacific Region, Amendment 8 (Supplement) to the Fishery Management Plan for the Pelagic Fisheries of the Western Pacific Region, and Amendment 10 (Supplement) to the Fishery Management Plan for the Crustaceans Fisheries of the Western Pacific Region. Western Pacific Regional Fishery Management Council. 154 pp.

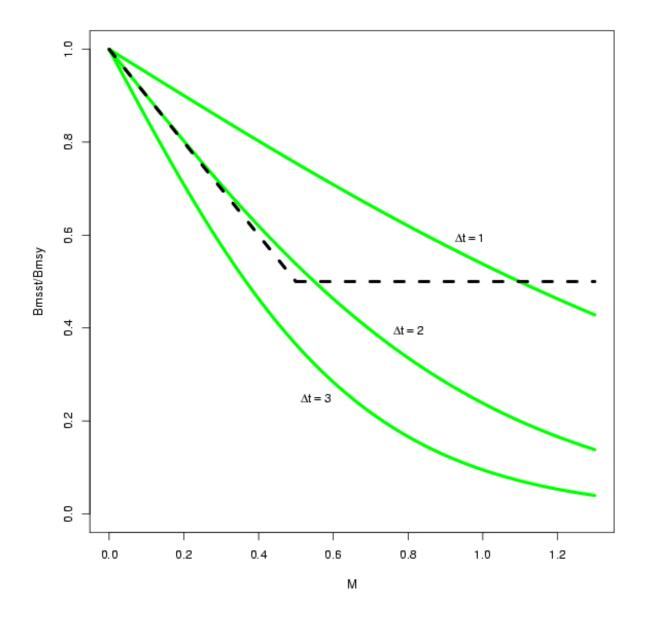


Figure 1. Solid lines: The ratio $B_{\rm MSST}/B_{\rm MSY}$ enabling recovery of stock biomass to $B_{\rm MSY}$ after various recovery periods (Δt) for a range of natural mortality (M) when fishing is completely suspended ($F_{\rm recovery}=0$). Dashed line: current default.

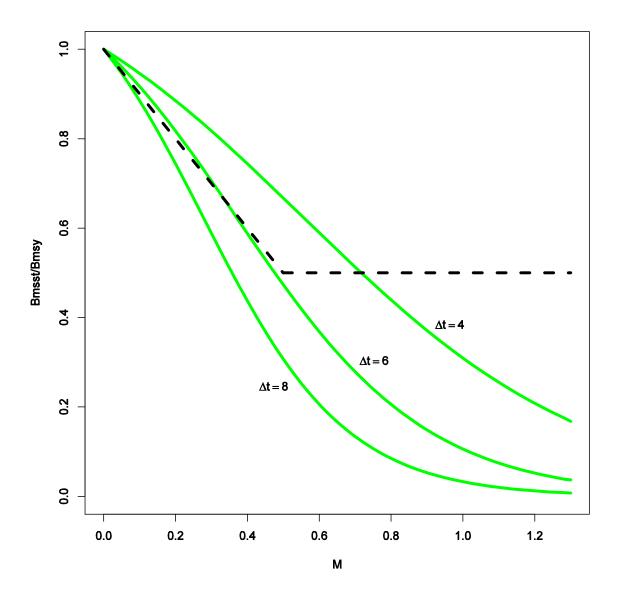


Figure 2. Solid lines: The ratio $B_{\rm MSST}/B_{\rm MSY}$ enabling recovery of stock biomass to $B_{\rm MSY}$ after various recovery periods (Δt) for a range of natural mortality (M) when $F_{\rm recovery}$ is fixed at 0.75 $F_{\rm MSY}$. Dashed line: current default.

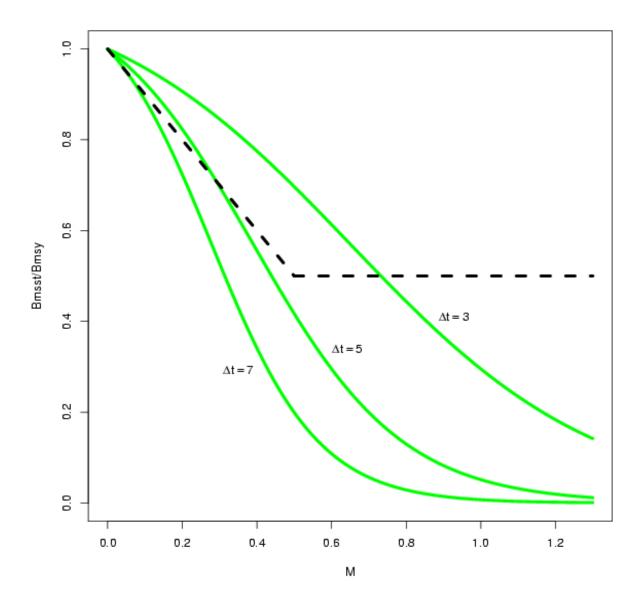


Figure 3. Solid lines: The ratio $B_{\rm MSST}/B_{\rm MSY}$ enabling recovery of stock biomass to $B_{\rm MSY}$ after various recovery periods (Δt) for a range of natural mortality (M) when $F_{\rm recovery}$ is varied with stock biomass as $0.75F_{\rm MSY}$ B/ $B_{\rm MSY}$. Dashed line: current default.

Availability of NOAA Technical Memorandum NMFS

Copies of this and other documents in the NOAA Technical Memorandum NMFS series issued by the Pacific Islands Fisheries Science Center are available online at the PIFSC Web site http://www.pifsc.noaa.gov in PDF format. In addition, this series and a wide range of other NOAA documents are available in various formats from the National Technical Information Service, 5285 Port Royal Road, Springfield, VA 22161, U.S.A. [Tel: (703)-605-6000]; URL: http://www.ntis.gov. A fee may be charged.

Recent issues of NOAA Technical Memorandum NMFS-PIFSC are listed below:

- NOAA-TM-NMFS-PIFSC-9 The Hawaiian monk seal in the Northwestern Hawaiian Islands, 2003.

 T. C. JOHANOS and J. D. BAKER (comps. and eds.)

 March 2007)
 - 10 Chemoreception in loggerhead sea turtles: an assessment of the feasibility of using chemical deterrents to prevent sea turtle interactions with longline fishing gear. A. SOUTHWOOD, B. HIGGINS, and Y. SWIMMER (July 2007)
 - 11 Linking Hawaii fisherman reported commercial bottomfish catch data to potential bottomfish habitat and proposed restricted fishing, areas using GIS and spatial analysis. M. PARKE (September 2007)
 - 12 2006 Sea turtle and pelagic fish sensory physiology workshop, September 12-13, 2006.A. SWIMMER and J. H. WANG (comps. and eds.) (October 2007)
 - 13 Corrected catch histories and logbook accuracy for billfishes (Istiophoridae) in the Hawaii-based longline fishery. W. WALSH, K. BIGELOW, and R. ITO (December 2007)
 - 14 Hawaiian Archipelago Marine Ecosystem Research(HAMER).
 HAWAII DIVISION OF AQUATIC RESOURCES,
 PAPAHĀNAUMOKUĀKEA MARINE NATIONAL
 MONUMENT, NOAA PACIFIC ISLANDS FISHERIES
 SCIENCE CENTER, UNIVERSITY OF HAWAII, U.S. FISH
 AND WILDLIFE SERVICE, WESTERN PACIFIC REGIONAL
 FISHERY MANAGEMENT COUNCIL (compilers)
 (February 2008)